# Towards a transformative view of evaluation: Building evaluation as a field

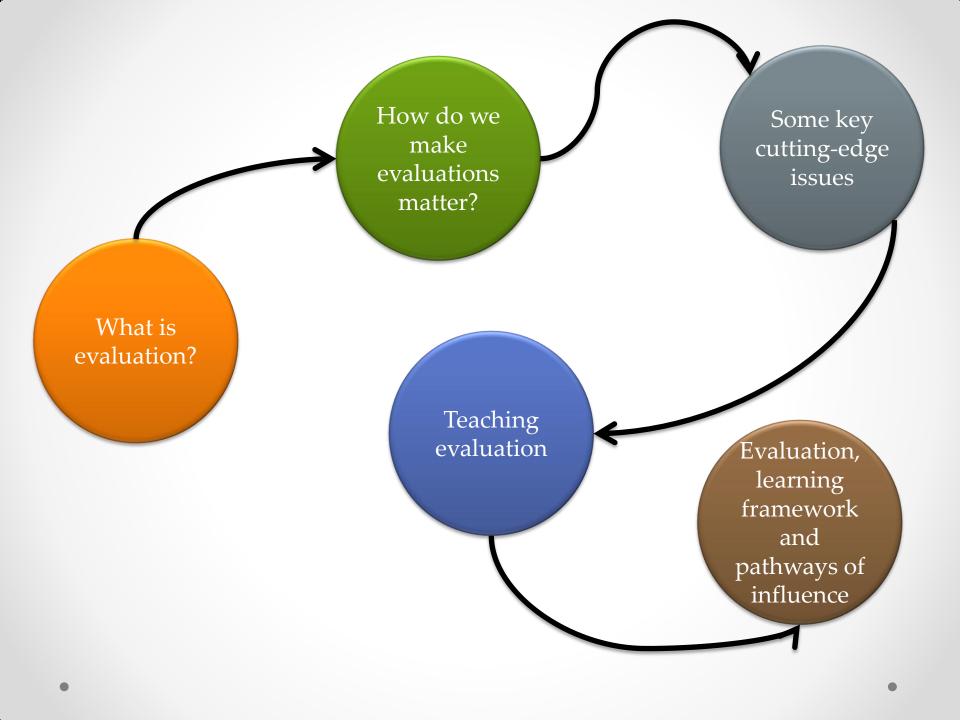
Presentation at the Institute for Work and Health May 22<sup>nd</sup> 2012

Sanjeev Sridharan

The Evaluation Centre for Complex Health Interventions

University of Toronto &

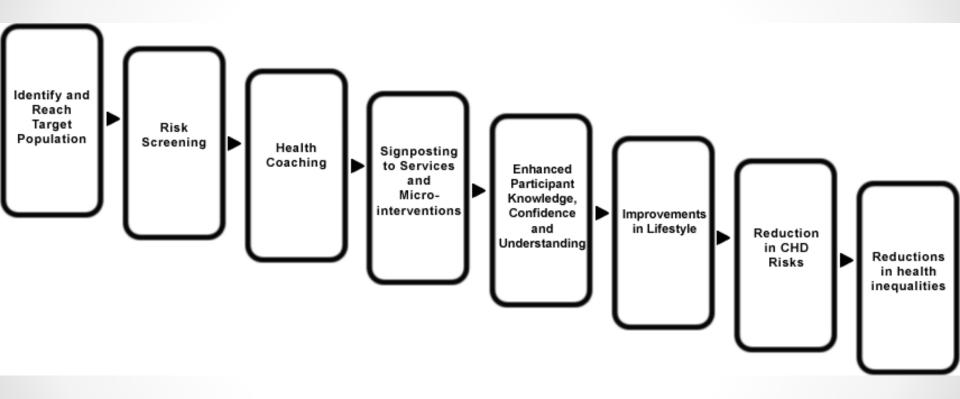
St. Michael's Hospital



# What is evaluation? A useful but perhaps incomplete definition

- Evaluation is defined both as a means of assessing performance and to identify alternative ways to deliver
- "evaluation is the systematic collection and analysis
  of evidence on the outcomes of programs to make
  judgments about their relevance, performance and
  alternative ways to deliver them or to achieve the
  same results."

## An Example: Primary Prevention Have a Heart Paisley



# Purpose of evaluation (Mark, Henry and Julnes, 2000)

- Assessing merit and worth
  - Causal questions, RCT, observational studies
- Programme and organizational improvement
  - Formative evaluation
- Oversight and compliance
- Knowledge development
  - Neglected purpose of many evaluations

#### Features of complex interventions (Pawson et al., 2004)

- The intervention is a theory or theories
- The intervention involves the actions of people.
- The intervention consists of a chain of steps
- These chains of steps or processes are often not linear, and involve negotiation and feedback at each stage.
- Interventions are embedded in social systems and how they work is shaped by this context.
- Interventions are prone to modification as they are implemented.
- Interventions are open systems and change through learning as stakeholders come to understand them.

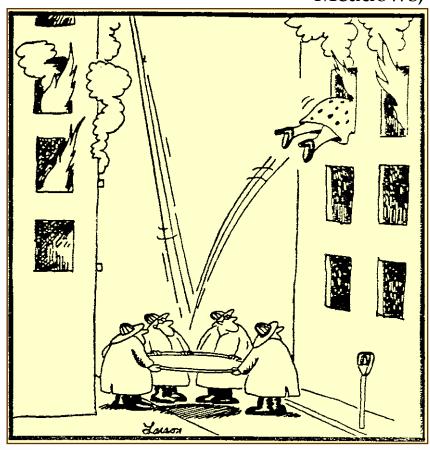
#### System Dynamic Approaches (Sterman, 2006)

- Constantly changing;
- Governed by feedback;
- Non-linear, History-dependent;
- Adaptive and evolving;
- Characterized by trade-offs;
- Policy resistance: "The result is policy resistance, the tendency for interventions to be defeated by the system's response to the intervention itself."

#### "Solutions" Can Also Create New Problems

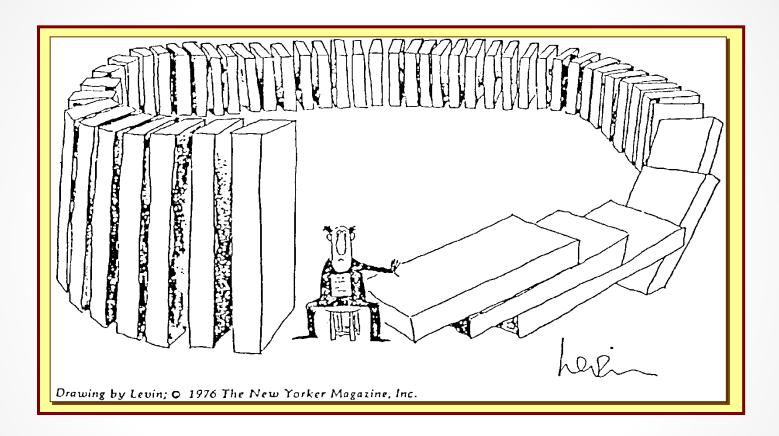
Policy resistance is the tendency for interventions to be delayed, diluted, or defeated by the response of the system to the intervention itself.

-- Meadows, Richardson, Bruckman



Meadows DH, Richardson J, Bruckmann G. Groping in the dark: the first decade of global modelling. New York, NY: Wiley, 1982. Merton RK. The unanticipated consequences of purposive social action. American Sociological Review 1936;1936:894-904. Forrester JW. Counterintuitive behavior of social systems. Technology Review 1971;73(3):53-68.

#### System-as-Cause



Forrester JW. Counterintuitive behavior of social systems. Technology Review 1971;73(3):53-68.

Meadows DH. Leverage points: places to intervene in a system. Sustainability Institute, 1999. Available at <a href="http://www.sustainabilityinstitute.org/pubs/Leverage\_Points.pdf">http://www.sustainabilityinstitute.org/pubs/Leverage\_Points.pdf</a>.

Richardson GP. Feedback thought in social science and systems theory. Philadelphia, PA: University of Pennsylvania Press, 1991.

Sterman JD. Business dynamics: systems thinking and modeling for a complex world. Boston, MA: Irwin McGraw-Hill, 2000.

# So why are evaluations so often not very useful?

## UN Office of the Internal Oversight Services, 2008

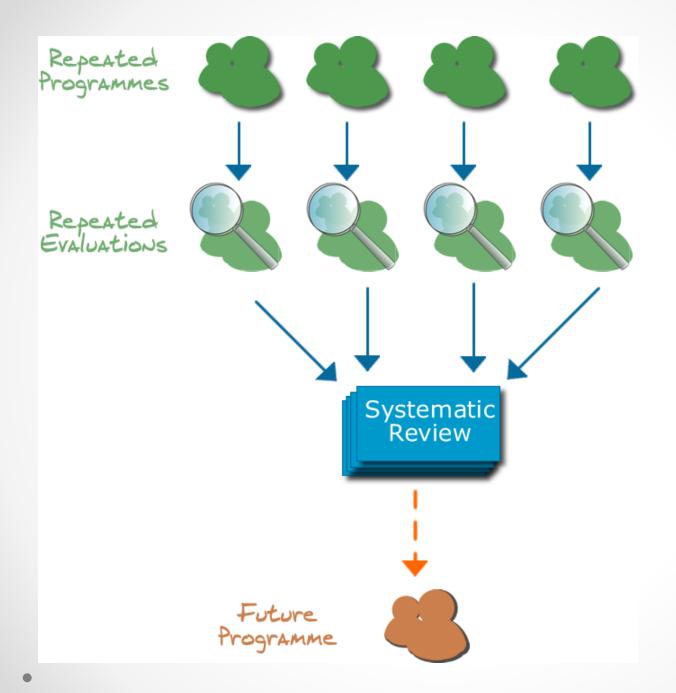
- A Critique of Results-Based Management (2008).
- "Results-based management at the United Nations has been an administrative chore of little value to accountability and decision-making."

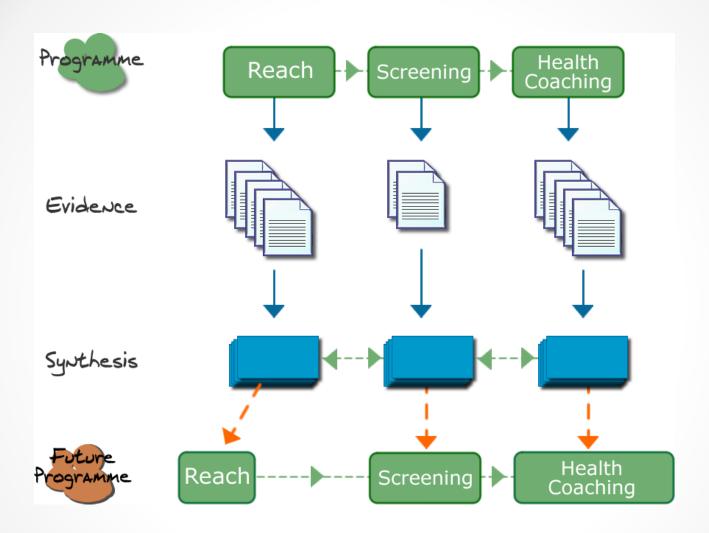
# The UN Critique of performance management and evaluation

- Lack of strategic direction and cross-organizational performance incentives
- Problems of attribution and trivializing innovation
- Trivializing outcomes
- The practice of lacks rigor
- A lack of purpose

### The UN Critique (2)

- Lack of clarity on the consequences of good and poor performance
- Lack of clarity on the capacity needed to build a results-based management system
- Technical solutions are not a substitute for substantive clarity





#### A Ten Step approach to Evaluation

## A INTERVENTION THEORY AND DEVELOPING EXPECTATIONS OF IMPACTS OVER TIME

- The key components of the complex intervention
- The program theory of the complex intervention
- Learning from the Evidence Base
- The anticipated timeline of impact

## B LEARNING FRAMEWORKS AND PATHWAYS OF INFLUENCE

- The pathways of influence of an evaluation
- Learning framework for the evaluation

#### **C** IMPACTS AND LEARNING

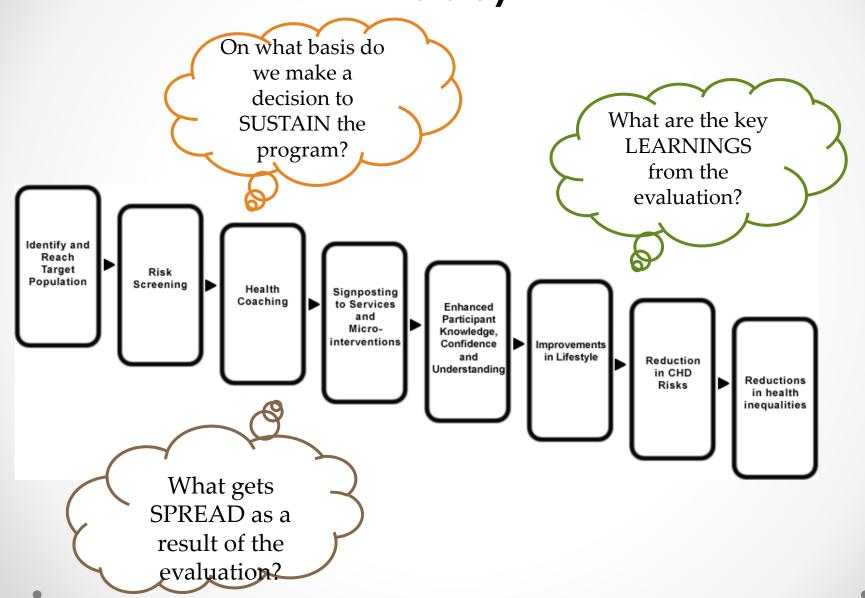
- Assessing the impact of the intervention: DESIGN
- Learning about the intervention over time

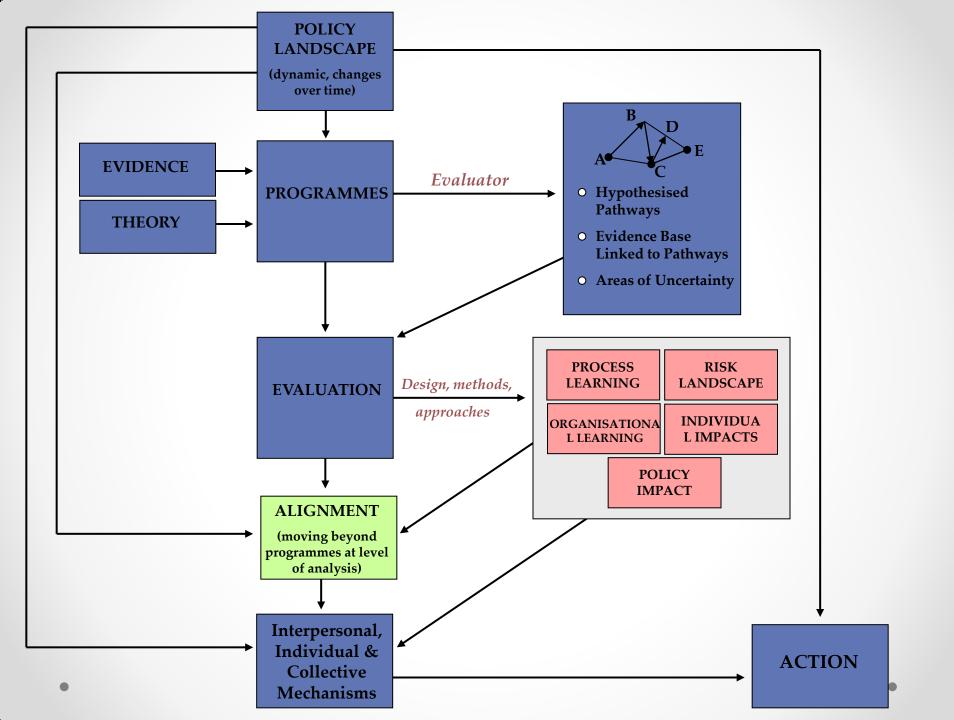
#### SPREAD AND SUSTAINABILITY

- Spreading learning from an evaluation
- Reflections on performance and sustainability

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## An Example: Primary Prevention Have a Heart Paisley





Models of Causation (Successionist vs. Generative Models of Causation) Ecology of Evidence

Program Theory and Incompleteness

Integrating
Knowledge
Translation with
evaluation

Capacity Building

Time Horizons and Functional forms

Developmental evaluation in Complex Dynamic Settings

Portfolio of designs and approaches

Spread, Scaling up and Generalization

Managing Evaluations

Introduction to Evaluation

Communication

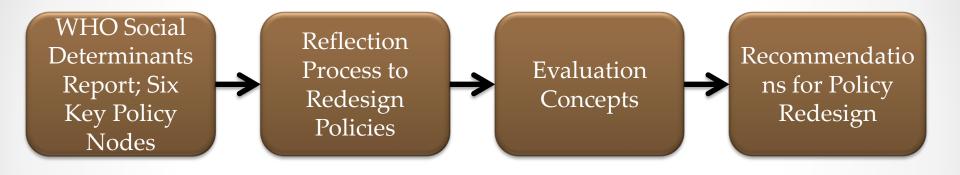
Ethics and Standards

Specific Evaluation Problem to be addressed Evaluation Approaches

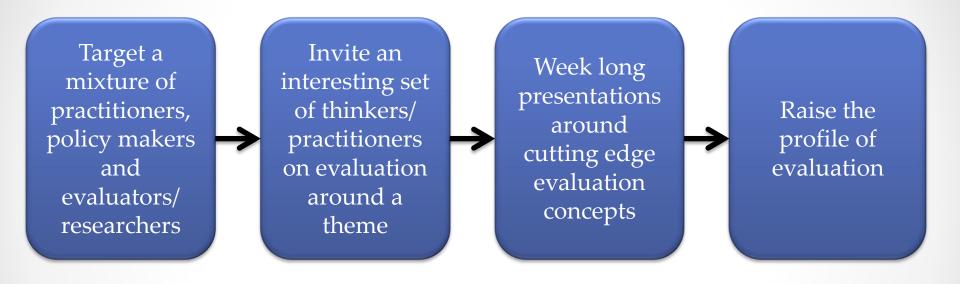
Evaluation Design

Quantitative Methods Qualitative Methods

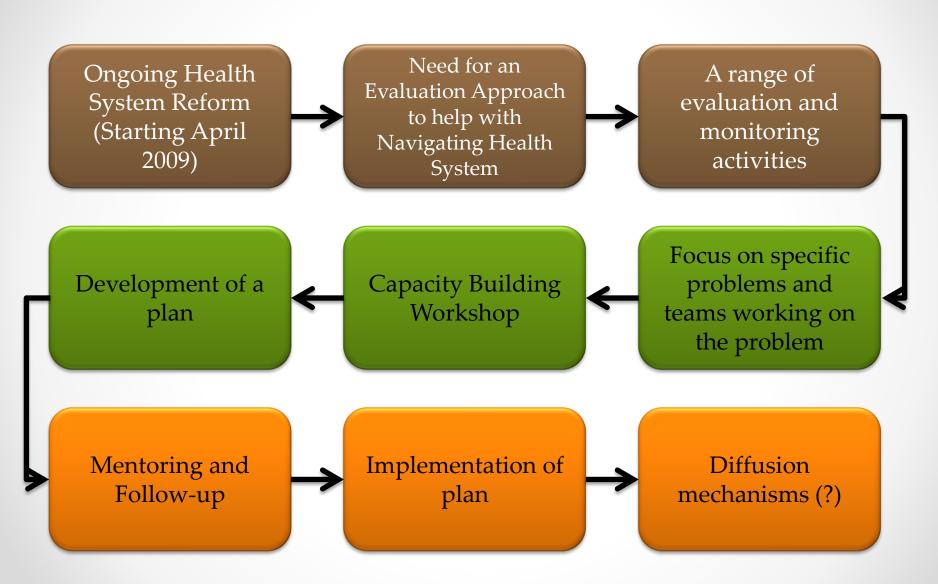
#### **Model 1: Chile Redesign of Policies**



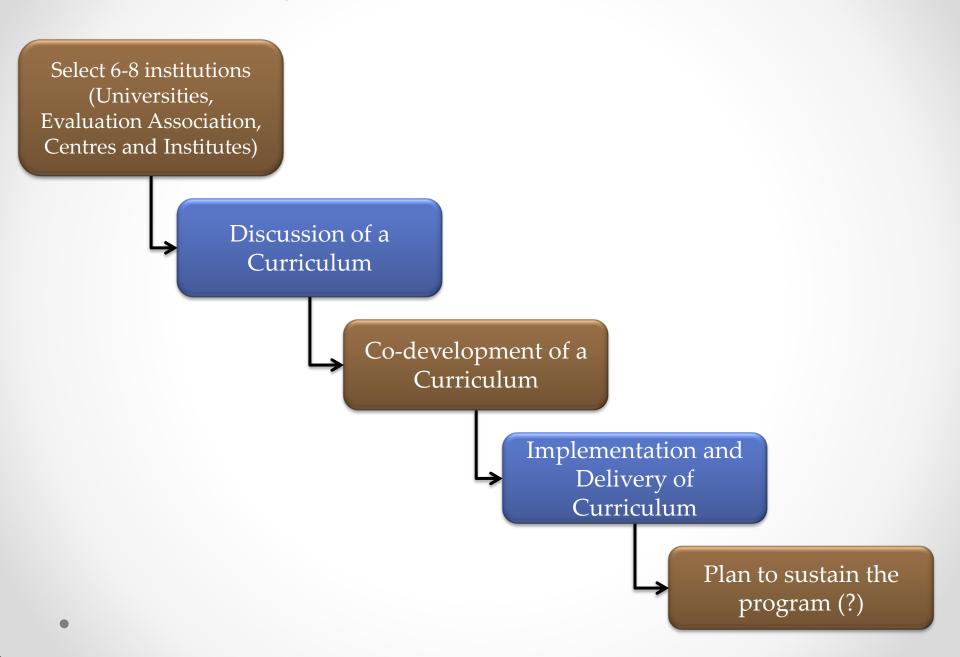
#### **Model 2: Edinburgh Evaluation Summer School**



#### **Model 3: China Health Systems Reform**



#### **Model 4: Teaching Evaluation in S. Asia**



#### Model 5: People's Uni Evaluation Module

